IN THE SUPREME COURT OF INDIA PEPORTABLE 'EIVIL APPEALLATE JURISDICTION CIVIL APPEAL NO. 3513 (Arising out of SLP(C) No.31592 of 2008) The Deputy Inspector 2013 ....Appellants vers sS. Samuthiram .... Respondent JUBGMENTK.S. Radhakrishnan, J.1. Leave granted.2. Eve-Teasing is a euphemism, a conduct which attracts penal action butit is seen, only in one State, a Statute has been enacted, that is State of Tamil Nadu to contain the same, the consequence of which may at timesdrastic. Eve-teasing led to the death of a woman in the year 1998 in the State of Tamil Nadu which led the Government bringing an ordinance, namely, the Tami Nadu Prohibition of Eve-Teasing Ordinance, 1998, which laterbecame an Act, namely, the Tamil Nadu Prohibition of Eve-Teasing Act, 1998[for short 'the Eve-Teasing Act']. The Statement of Objects and Reasons of the Eve-Teasing Act reads as follows: "Eve-teasing in public places has been a perennial problem, Recently, incidents of eve-teasing leading to serious injuries to, and even death The Government are of a woman have come to the notice of the Government. of the view that eve-teasing is a menace to society as a whole and has to be eradicated. With this in view, the Government decided to prohibit eve-teasing in the State of Tamil Nadu. 2. Accordingly, Ordinance, 1998 (Tamil Nadu the Tamil Nadu Prohibition of Eve-teasing Ordinance No. 4 of 1998) was promulgated by the Governor and the same was published in the Tamil Nadu Government Gazette Extraordinary, dated the 30th July, 1998. 3. The Bill seeks to replace the said Ordinance."3. We are in this case concerned with a situation where a member of thelaw enforcement agency, a police personnel, himself was caught in the actof eve-teasing of a married woman leading to criminal and disciplinaryproceeding, ending in his dismissal from service, the legality of which is the subject matter of this appeal.4. The respondent herein, while he was on duty at the Armod Reserve, Palavamkottai was deputed for Courtallam season Bandobust duty on 9.7.1999and ne reported for duty on that date at 8.30 PM at the Courtallam SeasonPolice out post. At about 11.00 PM he visited the Tenkasi bus stand in adrunken state and misbehaved and eve-teased a married lady, who was waitingalong with her husband, to board a bus. The respondent approached thatlady with a dubious intention and threatened both husband and wife statingthat he would book a case against the husband unless the lady accompaniedhim. Further, he had disclosed his identity as a police man. husbandand wife got panic and complained to a police man, namely, Head ConstableAdiyodi (No.1368) who was standing along with Head Constable Peter (No. 1079) of Tenkasi Police Station on the opposite side of the busstand. They were on night duty at the bus stand. They rushed to the spot and tookthe respondent into custody and brought him to Tenkasi Police Station alongwith the husband and wife. Following that, a complaint No.625/1999 wasregistered on 10.7.1999 at that Police Station against the respondent underSection 509 of the Indian Penal Code and under Section 4 of the EveteasingAct. On 10.7.1999, at about 1.25 hrs., the respondent was taken to theGovernment Hospital Tenkasi for medical examination. There he was examined by Dr. N. Rajendran, who issued a Certificate of Drunkenness, which readsas follows: "Symptoms at the time of examination: Breath smell of alcohol, Eye congested, Retina expanded, sluggish reaction to light, speech and activities normal, pulse rate 96, Blood pressure 122/85. I am of opinion that the above person: (i) consumed alcohol but is not under its influence. Name: N. Rajendran Date: 10.07.1999 Station: Tenkasi (Sd/- dt.10.07.1999) Civil Surgeon I am not willing to undergo blood and urine test. Sd/- S. Samuthiram, PC 388"5. The respondent was then placed under suspension from 10.7.1999 (FN) as per DO.1360/1999 in C.No.P1/34410/1999 vide order dated 18.7.1999 anddepartmenta; proceedings were initiated under Rule 3(b) of the Tamil NacuPolice Subordinate Service (Disciplinary and Appeal) Rules, 1955 (In short'Tamil Nadu Service Rules') for his highly reprehensible unnduct

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inbehaving in a disorderly manner to a married lady in a drunken state. atTenkasi bus stand on 9.7.1999. Further, it was also noticed that he vasabsent from duty from 07.00 hrs on 10.7.1999 to 03.45 hrs.6. The Deputy Superin endent of Police, Armed Reserve, Tiruneveli, conducted a detailed domestic enquiry and after examining ten prosecutionwitnesses and perusing four en prosecution documents and after hearing thedefence witnesses, submitted a report dated 22.11.1999 finding all thecharges proved against the delinquent respondent. The Superintendent ofPolice, Tiruneveli after carefully perusing the enquiry report dismissed the respondent from service on 4.1.2000.7. The respondent, aggrieved by the dismissal order, filed O.A. No.1144of 2000 before the Tamil Nadu Administrative Tribunal, Chennai. While theO.A. was pending before the Tribunal, the Judicial Magistrate, Tenkasirendered the judgment in S.T.C No.613 of 2000 on 20.11.2000 acquitting therespondent of all the charges. The judgment of the Criminal Court wasbrought to the notice of the Tribunal and it was submitted that, on thesame set of facts, the delinquent be not proceeded within the departmentalproceeding. The judgment of this Court in Capt. M. Paul Anthony V. BharatGold Mines Ltd. and Another (1999) 3 SCC 679 was also placed before the Tribunal in support of that contention. 8. The Tribunal noticed that both, husband and wife, deposed before the Enquiry Officer that the respondent had committed the offence, which wassupported by the other prosecution witnesses, including the two policemenwho took the respondent in custody from the place of incident.Consequently, the Tribunal took the view that no reliance could be placedon the judgment of the criminal court. The O.A. was accordingly dismissedby the Tribunal vide order dated 23.3.2004. The order was challenged bythe respondent in a Writ Petition No. 13726 of 2004 before the High Court ofMadras. The High Court took the view that if a criminal case anddepartmental proceedings against an official are based on the same set offacts and evidence and the criminal case ended in an honourable acquittaland not on technical grounds, imposing punishment of removal of thedelinquent official from service, based on the findings of domestic enquirywould not be legally sustainable. The High Court also took the view thatthe version of the doctor who was examined as PW8 and Ext. P-4 certificateissued by him, could not be considered as sufficient material to hold therespondent quilty and that he had consumed alcohol, but was found normaland had no adverse influence of alcohol. The High Court, therefore, allowed the writ petition and set aside the impugned order dismissing himfrom service. It was further ordered that the respondent be reinstated with continuity of service forthwith, with back wages from the date ofacquittal in the criminal case, till payment.9. The State, aggrieved by the said judgment has filed this appeal byspecial leave through the Deputy Inspector General of Police.10. Shri C. Paramasivam, learned counsel appearing for the appellant, submitted that the High Court was not justified in interfering withdisciplinary proceedings and setting aside the order of dismissal of therespondent. Learned counsel submitted that the High Court overlooked thefact that the standard of proof in a domestic enquiry and criminal enquiry different. The mere acquittal by the criminal Court does not entitlethe delinquent for exonerating in the disciplinary proceedings. Learnedcounsel also submitted that the case in hand is not where punishment ofdismissal was imposed on the basis of conviction in a criminal trial andonly, in such situation, acquittal by a Court in a criminal trial wouldhave some relevance. Further, it was also pointed out that, in the instantcase, the respondent was not honourably acquitted by the criminal Court, but was acquitted since complainant turned hostile.11. Shri V. N. Subramaniam, learned counsel appearing for the respondent, supported the findings recorded by the High Court. Learned counselsubmitted that the judgment of the criminal court acquitting the respondenthas to be construed as an nonourable acquittal and that the respondent cannot be proceeded with on the same set of facts on which he was acquitted by a criminal court. Learned counsel also placed reliance on the judgmentof this Court in Capt. M. Paul case (supra).12. We may first deal with the departmental proceedings initiated againstthe respondent.DEPARTMENTAL PROCEDINGS:13. We may indicate that the illy Wine

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following were the charges levelled sainstthe respondent in the departmental proceedings and a charge memo dat 124,8.1999 was served on the respondent: i) Reprehensible conduct in having behaved in a disorderly manner a lrunk-nness mood at Tenkasi Bus-stan on 9.7.1999 at 23.00 ii) Highly reprehensible conduct in everteasing Pitchammal (44/1999) W/o. Vanamamalai of Padmaneri in the presence of her husband and having 23.00 hrs. approached her with a dubious intentio... on 9.7.1999 at and thereby getting involved in a criminal case in Tenkasi P.S. Cr. 4 of the Tamil Nadu No. 625/1999 under Section 509 IPC and Section 1998 and iii) Highly Prohibition of Eve-Teasing Ordinance Act, reprehensible conduct in having absented from duty from 10.7.1999 at' 07.00 hrs coward till 03.45 hrs.14. The charges were inquired into by the Deputy Superintendent ofPolice, Armed Reserve Tirunelveli. The prosecution examined ten witnessesand fourteen accuments were produced. On the side of the defence, D.W. land D.W. 2 were examined. After examining the witnesses on either side andafter giving an opportunity of hearing, the Enquiry Officer found all thethree charges proved beyond reasonable doubt. P.Ws. 4 and 5, who were Head Constables 1368 Adiyodi of Tenkasi Police Station and Head Constable1079 Peter of Tenkasi Police Station, clearly narrated the entire incidentand the involvement of the respondent, so also PW 6, the Head Constable ofTenkasi Police Station. The Enquiry Officer clearly concluded that theevidence tendered by the prosecution witnesses P.Ws. 4, 5 and 6 andprosecution documents 3, 4 and 5 would clearly prove the various chargeslevelled against him. The Medical Officer of the Government Hospital hadalso certified that the delinquent had consumed liquor and he was not cooperating for urine and blood tests. The Enquiry Officer also found that the delinquent ought to have reported for duty at the out-post station on10.7.1999 at 07.00 hrs. as per the instruction q ven to him on 9.7.1999 at20.30 hrs., while he reported for courtallam season Bandobust duty atseason out-post police station. But, it was found that the delinquent hadfailed to report for duty. Further, he had also indulged in the activityof eve-teasing a married woman. After finding the delinquen respondent guilty of all the charges, the Enquiry Officer submitted its report dated22.11.1999. The Superintendant of Police, Tirunelveli concurred with inefindings of the Enquiry Officer and held that the charges were clearlyproved beyond reasonable doubt. It was held that the respondent being amember of a disciplined force should not have behaved in a disorderlymanner and that too in a drunken state, in a public place, and misbehavingwith a married woman. It was held that the said conduct of the respondentwould undermine the morale of the police force, consequently, the Superintendant of Police awarded the punishment of dismissal from serviceon the respondent, vide its proceeding dated 4.1.2000. The respondent thenfiled an appeal before the Inspector General of Police, which was rejectedvide his proceeding dated 10.3.2000, Respondent then filed an applicationin O.A. No. 1144 of 2000 before the Tamil Nadu Administrative Tribunal. While O.A. was pending, the delinquent was acquitted of the criminalcharges.CRIMINAL PROCEEDINGS: 15. We have indicated that a criminal case was also registered against the respondent by the Tenkasi Police Station being Crime No. 625/1999 underSection 509 IPC and Section 4 of the Eve-Teasing Act, 1998, which wasregistered as STC 613 of 2002 before the Judicial Magistrate, Tenkasi. Before the Criminal Court, PW 1 and PW 2, the husband and the wife (victim) turned hostile. Prosecution then did not take steps to examine the rest of the prosecution witnesses. Head Constable (No.1368) Adiyodi and HeadConstable (No.1079) Peter of Tenkasi Police Station were crucial witnesses. Facts would clearly indicate that it was the above mentioned HeadConstables who took the respondent to Tenkasi Police Station along with P.Ws. 1 and 2, though P.Ws. 1 and 2 had clearly deposed before the EnquiryOfficer of the entire incident including the fact that the above mentionedtwo Head Constables had taken the respondent along with P.Ws.1 and 2 to the Tenkasi Police Station. The Criminal Court took the view that since P.W. land P.W. 2 turned hostile, the criminal case got weakened. Theprosecution, it may be noted also took no step to examine the

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HeadConstables by name 1368 Adiyodi and 1079 Peter of Tenkasi Police Station, so also the Doctor P.W.8 before the criminal Court. It was under suchcir umstances that the criminal Court took the view that there is -noevidence to implicate the respondent-accused, consequently, he was foundnot quilty under Section 509 IPC read with Section 4 of the Eve-Teasing Actand was, therefore, acquitted.16. We may indicate that before the order of acquittal was passed by the Criminal Court on 20.11.2000, the Departmental Enquiry was completed and the respondent was dismissed from service on 4.1.2000. question iswhen the departmental enquiry has been concluded resulting in the dismissalof the delinquent from service, the subsequent finding recorded by . theCriminal Court acquitting the respondent delinquent, will have any effecton the departmental proceedings. The propositions which the respondentwanted to canvass placing reliance on the judgment in Capt. M. Paul Anthonycase (supra) read as follows: "(i) Departmental proceedings and proceedings in a criminal case can proceed simultaneously as there is no bar in their being conducted simultaneously, though separately. (ii) If the departmental proceedings and the criminal case are similar set of facts and the charge in the based on identical and criminal case against the delinquent employee is of a grave nature which involves complicated questions of law and fact. Fit would be desirable to stay the departmental proceedings till the conclusion of the criminal case. (iii) Whether the nature of a charge in a criminal case is grave and whether complicated questions of fact and law are involved in that case, will depend upon the nature of offence, the nature of the case launched against the employee on the basis of evidence and material collected against him during investigation or as reflected in the charge-sheet.

The factors mentioned at (ii) and (iii) above cannot be considered in (iv) considered in isolation to stay the departmental proceedings but due regard has to be given to the fact that the departmental proceedings cannot be unduly (v) If the criminal case does not proceed or its disposal delayed. being unduly delayed, the departmental proceedings, even if they were stayed on account of the pendency of the criminal case, can be resumed proceeded with so as to conclude them at an early date, so that if employee is found not quilty his honour may be vindicated and in case he is earliest."17. found quilty, the administration may get rid or him at the This Court, in Southern Railway, Officers' Association v. Union ofIndia (2009) 9 SCC 24, held that acquittal in a criminal case by itselfcannot be a ground for interfering with an order of punishment imposed bythe Disciplinary Authority. The Court reiterated that order of dismissalcan be passed even if the delinquent officer had been acquitted of thecriminal charge.18. In State Bank of Hyderabad v. P.Kata Rao (2008) 15 SCC 657, thisCourt held that there cannot be any doubt whatsoever that the jurisdictionof the superior Courts in interfering with the finding of fact arrived atby the Enquiring Officer is limited and that the High Court would alsoordinarily not interfere with the quantum of punishment and there cannot beany doubt or dispute that only because the delinquent employee who was alsofacing a criminal charge stands acquitted, the same, by itself, would notdebar the disciplinary authority in initiating a fresh departmentalproceeding and/or where the departmental proceedings had already been initiated, to continue therewith. In that judgment, this Court furtherheld as follows: "The legal principle enunciated to the effect that on the same set of facts the delinquent shall not be proceeded in departmental proceedings and in a criminal case simultaneously, and has, however, been deviated from. The dicta of this Court in Capt M. Paul Anthony v. Bharat Gold Mines Ltd. and Another [(1999) 3 M. SCC 679], however, remains unshaken although the applicability thereof had been found to be dependant on the fact situation obtaining in each case. "19. In a later judgment of this Court in Divisional Controller, KarnatakaState Raod Transport Corporation v. M. G., Vittal Rao (2012) 1 SCC 442, this Court after a detailed survey of various judgments rendered by this Court on the issue with regard to the effect of criminal proceedings on thedepartmental enquiry, held that the Disciplinary

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Authority imposing thepunishment of dismissal from service cannot be held to be disproportionateor non-commensurate to the delinquency.20. We are of the view hat the mere acquittal of an employee by acriminal court has no impact on the disciplinary proceedings initiated bythe Department. The respondent, it may be noted, is a member of adisciplined force and non examination of two key witnesses before the riminal court that is Adiyodi and Peter, in our view, was a serious flawin the conduct of the criminal case by the Prosecution. Prosecution. Considering thefacts and circumstances of the case, the possibility of winning order P.Ws.1 and 2 in the criminal case cannot be ruled out. We fail to see, why the Prosecution had not examined Head Constables 1368 Adiyodi and 1079 Peter ofTenkasi Police Station. It was these two Head Constables who took therespondent from the scene of occurrence along with P.Ws. 1 and 2, husbandand wife, to the Tenkasi Police Station and it is in their presence that the complaint was registered. In fact, the criminal court has also opinedthat the signature of PWT (husband - complainant) is found in Ex.P1 -Complaint. Further, the Doctor P.W.8 has also clearly stated before the Enquiry Officer that the respondent was under the influence of liquor andthat he had refused to undergo blood and urine tests. That being thefactual situation, we are of the view that the respondent was nothonourably acquitted by the criminal court, but only due to the fact that PW 1 and PW 2 turned hostile and other prosecution witnesses were notexamined. Honourable Acquittal21. The meaning of the expression 'honourable acquittal' came up forconsideration before this Court in Management of Reserve Bank of India, NewDelhi v. Bhopal Singh Panchal (1994) 1 SCC 541. In that case, this Courthas considered the impact of Regulation 46(4) dealing with honourableacquittal by a criminal court on the disciplinary proceedings. thatcontext, this Court held that the mere acquittal does not entitle anemployee to reinstatement in service, the acquittal, it was held, has to behonourable. The expressions 'honourable acquittal', 'acquitted of blame', 'fully exonerated' are unknown to the Code of Criminal Procedure or the Penal Code, which are coined by judicial pronouncements. It is difficult to define precisely what is meant by the expression 'honourably acquitted'. When the accused is acquitted after full consideration of prosecutionevidence and that the prosecution had miserably failed to prove the chargeslevelled against the accused, it can possibly be said that the accused washonourably acquitted.22. In R.P. Kapoor V. Union of India, AIR 1964 SC 787, it was held evenin the case of acquittal, departmental proceedings may follow where theacquittal is other than honourable. In State of Assam and another v.Raghava Rajgopalachari reported in 1972 SLR 45, this Court quoted withapproval the views expressed by Lord Williams, J. in (1934) 61 ILR Cal. 168which is as follows: "The expression "honourably acquitted" is one which is unknown to court of justice. Apparently it is a form of order used in courts martial and other extra judicial tribunals. We said in our judgment that we accepted the explanation given by the appellant believed it to be true and considered that it ought to have been accepted by the Government authorities and by the magistrate. Further, we decided that the appellant had not misappropriated the referred to in the charge. This thus clear that the effect monies of our judgment was that the appellant was acquitted as fully and it was possible for him to be acquitted. Presumably, completely as this is equivalent to what Government authorities term honourably acquitted".23. As we have already indicated, in the absence of any provision in theservice rule for reinstatement, if an employee is honourably acquitted by aCriminal Court, no right is conferred on the employee to claim any benefitincluding reinstatement. Reason is that the standard of proof required forholding a person quilty by a criminal court and the enquiry conducted byway of disciplinary proceeding is entirely different. In a criminal case, the onus of establishing the quilt of the accused is on the prosecution andif it fails to establish the quilt beyond reasonable doubt, the accused isassumed to be innocent. It is settled law that the strict burden of proofrequired to establish quilt in a criminal court is not required in adisciplinary proceedings and preponderance of probabilities

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. is sufficient. There may be cases where a person is acquitted for technical reasons or the prosecution giving up other witnesses since few of the other witnes esturned hostile etc. In the case on hand the prosecution did not take stepsto examine many of the crucial witnesses on the ground that the complainant and his wife turned hostile. The court, therefore, acquitted the accusedgiving the benefit of doubt. We are not prepared to say in the instantcase, the respondent was honourably acquitted by the criminal court andeven if it is so, he is not entitled to claim reinstatement since the TamilNadu Service Rules do not provide so.24. We have also come across cases where the service rules provide thaton registration of a criminal case, an employee can be kept sindersuspension and on acquittal by the criminal court, he be reinstated. Trisuch cases, the re-instatement is automatic. There may be cases where theservice rules provide in spite of domestic enquiry, if the criminal courtacquits an employed honourably, he could be reinstated. In other words, the issue whether an employee has to be reinstated in service or notdepends upon the question whether the service rules contain any suchprovision for reinstatement and not as a matter of right. Suchprovisions are absent in the Tamil Nadu Service Rules.25. In view of the above mentioned circumstances, we are of the view thatthe High Court was not justified in setting aside the punishment imposed inthe departmental proceedings as against the respondent, in its limited urisdiction under Article 226 of the Constitution of India.26. We may, in the facts and circumstances of this case, wish to add someaspects which are also of considerable public importance. We notice thatthere is no uniform law in this country to curb eve-teasing effectively inor within the precinct of educational institutions, places of worship, busstands, metro-stations, railway stations, cinema theatres, parks, beaches, places of festival, public service vehicles or any other similar place. Eve-teasing generally occurs in public places which, with a little effort, can be effectively curbed. Consequences of not curbing such a menace, needless to say, at times disastrous. There are many instances where girlsof young age are being harassed, which sometimes may lead to seriouspsychological problems and even committing suicide. Every citizen in this country has right to live with dignity and honour which is a fundamentalright quaranteed under Article 21 of the Constitution of India. Sexualharassment like eve- teasing of women amounts to violation of rightsquaranteed under Articles 14, 15 as well. We notice in the absence ofeffective legislation to contain eve-teasing, normally, complaints areregistered under Section 294 or Section 509 IPC.27. Section 294 says that "Whoever, to the annoyance of others- (a) doesany obscene act in any public place, or (b) sings, recites or utters anyobscene song; ballad or words, in or near any public place. Shall bepunished with imprisonment of either description for a term which may extend to three months, or with fine, or with both".28. It is for the prosecution to prove that the accused committed anyobscene act or the accused sand recited or uttered any obscene song; ballad or words and this was done in or near a public place, it was of obscene nature and that it had caused annoyance to others. Normally, it isvery difficult to establish those facts and, seldom, complaints are beingfiled and criminal cases will take years and years and often people getaway with no punishment and filing complaint and to undergo a criminaltrial itself is an agony for the complainant, over and above, the extremephysical or mental agony already suffered.29. Section 509 TPC says, "Whoever intending to insult the modesty of anywoman, utters any word, makes any sound or gesture, or exhibits any object, intending, that such word or sound shall be heard, or that such gesture orobject shall be seen, by such woman, or intrudes upon the privacy of suchwoman, shall be punished with simple imprisonment for a term which may extend to one year, or with fine or with both".30. The burden is on the prosecution to prove that the accused haduttered the words or made the sound or desture and that such word, sound lorgesture was intended by the accused to be heard or seen by some woman Normally, it is difficult to establish this and, seldom, woman filescompraints and often the wrong doers are left unpunished even if complaints filed since there is no effective mechanism to (在時間和1914)

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monitor and follow upsuch acts. The necessity of a proper legislation to curb overteasing is ofextreme importance, even the Tamil Nadu Legislation has no eth.31. Eve teasing today has become pernicious, horrid and disgust appractice. The Indian Journal of Criminology and Criminalistics (January-June 1995 Edn.) has paregorized eve teasing into five heads viz. (1) verbaleve teasing; (2) physical bye teasing; (3) psychological harassment; (4) sexual harassment; and (5) harassment through some objects. In Vishaka andOthers v. State of Rajasthan (1977) 6 SCC 241, this Court has laid downcertain quidelines on sexual hardsments. In Rupan Deol Bajaj and Anotherv. K.P.S. Gill; (1995) 6 SCC 1947, this Court has explained the meaning of modesty in relation to women. More and more girl students, women etc. goto educational institutions, work places etg. and their protection is ofextreme importance to a civilized and cultured society. The experiences of women and girl children in over-crowded buses, metros, trains etc. arehorrendous and a painful ordeal.32. The Parliament is currently considering the Protection of Womanagainst Sexual Harassment at Workplace Bill, 2010, which is intended toprotect female workers in most workplaces. Provisions of that Bill are notsufficient to curb eve-teasing. Before undertaking suitable legislation tocurb eve-teasing, it is necessary to take at least some urgent measures sothat it can be curtailed to some extent. In public interest, we aretherefore inclined to give the following directions: 1) All the State Governments and Union Territories are directed to depute plain clothed female police officers in the precincts of bus stands and stops, railway stations, metro stations, cinema theatres, shopping malls, parks, beaches, public service vehicles, places of worship etc. so as to monitor and supervise incidents of direction to the State Government and plain clothed female police officers vehicles, places of worship etc. so as to monitor and supervise incidents of eve-teasing. 2) There will be a further direction to the State Government and Union Territories to install CCTV in strategic positions which itself would be a deterrent and if detected, the offender could be caught. 3) Persons incharge of the educational institutions, places of worship, cinema theatres, railway stations, bus-stands have to take steps as they deem fit to prevent eve-teasing, within their precincts and, on a complaint being made, they must pass on the information to the nearest police station or the Women's Help Centre. 4) Where any incident of eve-teasing is committed in a public service vehicle either by the passengers or the persons in charge vehicle, the crew of such vehicle shall, on a complaint made by aggrieved person, take such vehicle to the nearest police station and give information to the police: Failure to do so should lead to cancellation of the permit to old (5) State Governments and Union Territories are directed to establish (1) Women' Helpline in various cities and towns, so as to curb eve-teasing is within three months. 6) Suitable boards cautioning such act of eve-teasing be exhibited in all public places including precinct public places including precincts of educational institutions, tous stands, railway stations, cinema theatres, parties, beaches, public service vehicles, places of worship etc. 7) Responsibility is also on the passers-by and on noticing such incident, they should also report the same to the nearest police station or to Women Helpline to save the victims from such crimes. 8) The State Governments and Union Territories of India would take adequate and effective measures by issuing suitable instructions to - the concerned authorities including the District Collectors and the District Superintendent of Police so as to take effective and proper curb such incidents of eve-teasing 33. The Appeal is accordingly allowed with the above directions and the indument of the High Court is set aside. However, the above directions and there will be no order asto costs.

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Delhi, November 30, 2012

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Civil Appeal No.8513 of 2012 (arising out of SLP(C) No.31592/2008) in the matter of:

Dy.Inspector General of Police & Anr. ... Appellants

V/s

Samuthiram

... Respondent

Judgement: Dated 30-11-2012

Hon'ble Mr. Justice K.S. Radharishnan and

Hon'ble Mr. Justice Dipak Mishra

Reference minutes of the CMD dated 17-12-2012 in the above matter. The judgement of hon'ble Supreme Court dated 30-11-2012 passed in the case mentioned above has been gone through carefully.

## Crux of the Issues/Points:

The respondent, a police personnel in the above case, while he was on duty at the Armed Reserve, Palayamikttai was deputed for Courtallam season Bandobust duty on 09-07-1999 and he reported for duty on that date at 8.30 p.m. at the Courtallam Season Police out post. At about 11.00 p.m. he visited the Tenkasi bus stand in a drunken state and misbehaved and eve-teased a married lady, who was waiting along with her husband, to board a bus. The respondent approached that lady with a dubious intention and threatened both husband and wife stating that he would book a case against the husband unless the lady accompanied him. Both husband and wife complained to Head Constable Adiyodi (No.1368) who was standing along with Head Constable Peter (No.1079) of Tenkasi Police Station on the opposite side of the bus stand and performing night duty at bus stand. They rushed to the spot and took the respondent into custody and brought him to Tenkasi Police Station along with the husband and wife. A complaint was registered at that Police Station against the respondent u/s 509 of the IPC and u/s 4 of the Tamil Nadu Prohibition Eve Teasing Act, 1998. In the medical examination, the doctor of govt. hospital certified consumption of alchhol by the respondent.

In the departmental disciplinary proceedings, the complainant deposed before the Enquiry Officer against the respondent. The main prosecution witnesses Head Constable Adiyodi (No.1368) and Peter (No.1079) also deposed against him. Thus the charges were found established against the respondent and he was dismissed from the services. However, in the criminal charges, he was acquitted because the complainant husband and wife turned hostile. Consequently, the respondent approached the CAT but could not get favourable order. Then he approached the High Court. The High Court allowed the Writ Petition and set aside the impugned order dismissing him from service and ordered that he be reinstated with continuity of service with back wages from the date of acquittal in the criminal case. The State aggrieved by the said judgement of High Court filed instant SLP through the Dy. Inspector General of Police. The hon'ble Supreme Court vide detailed judgement dated 3011-2012 was pleased to allow the Appeal with the following observations/directions to all the State Government and Union Territories:

## Observations of Hon'ble Supreme Court:

We netice that there is no uniform law in this country to curb eve-teasing effectively in or within the precinct of educational institution, places of worship, bus stands, metro-tations, railway stations, cinema theatres, parks, beaches, places of festival, public service vehicles or any other similar place. Eve-teasing generally occurs in public places which, with a little effort, can be effectively curbed. Consequences of not curbing such a menace, needless to say, at times disastrous. There are many instances where girls of young age are being harassed, which sometimes may lead to serious psychological problems and even committing suicide. Every citizen in this country has right to live with dignity and honour which is a fundamental rights guaranteed under Articles 21 of the Constitution of India.

We notice in the absence of effective legislation to contain eve-teasing, normally complaints are registered u/s 294 or section 509 IPC. Even to establish the offence under these sections, burden lies on the prosecution to prove which is quite difficult to establish. The necessity of a proper legislation to curb eve-teasing is of extreme importance, even the Tamil Nadu Legislation has no teeth.

The experiences of women and girl children in over-crowded buses, metros, trains etc. are horrendous and a painful ordeal. The Parliament is currently considering the Protection of Woman against Sexual Harassment at Workplace Bill, 2010, which is intended to protect female workers in most workplaces. Provisions of that Bill are not sufficient to curb eve-teasing. Before undertaking suitable legislation to curb eve-teasing, it is necessary to take at least some urgent measures so that it can be curtailed to some extent. In public interest, we are, therefore, inclined to give the following directions:

## Directions of Hon'ble Supreme Court:

- All the State Governments and Union Territories are directed to depute plain clothed female police officers in the precincts of bus-stands and stops, railway stations, metro stations, cinema theatres, shopping malls, parks, beaches, public service vehicles, places of worship etc. so as to monitor and supervise incidents of eve-teasing.
- There will be a further direction to the State Government and Union Territories to install CCTV in the strategic positions which itself would be a deterrent and if detected, the offender could be caught.
- 3) Persons in charge of the educational institutions, places of worship, cinema theatres, railway stations, bus-stands have to take steps as they deem fit to prevent eve-teasing, within their precincts and, on a complaint being made, they must pass on the information to the nearest police station or the Women's Help Centre.
- 4) Where any incident of eve-teasing is committed in a public service vehicle either by the passengers or the persons in charge of the vehicle, the crew of such vehicle shall, on a complaint made by the aggrieved person, take such vehicle to the nearest police station and give information to the police. Failure to do so should lead to cancellation of the permit to ply.
- State Governments and Union Territories are directed to establish Women's Helpline in various cities and towns, so as to curb eve-teasing within three months.
- 6) Suitable boards cautioning such act of eve-teasing be exhibited in all public places including precincts of educational institutions, bus stands, railway stations, cinema theatres, parties, braches, public service vehicles; places of worship etc.
- 7) Responsibility is also on the passers-by and on noticing such incident; they should also report the same to the nearest police station or to Women Helpline to save the victims from such crimes.
- 8) The State Governments and Union Territories of India would take adequate and effective measures by issuing suitable instructions to the concerned authorities including the District Collectors and the District Superintendent of Police so as to take effective and proper measures to curb such incidents of eve-teasing.

Out of above eight directions issued by the hon'ble Supreme Court, DTC is directly concerned with directions contained in para no.4, 6 and 7. The following action is proposed for compliance of these instructions:

Para No.	Directions of hon'ble Supreme Court	Proposed Action
4	Where any incident of eve-teasing is committed in a public service vehicle either by the passengers or the persons in charge of the vehicle, the crew of such vehicle shall, on a complaint made by the aggrieved person, take such vehicle to the nearest police station and give information to the police. Failure to do so should lead to cancellation of the permit to ply.	The Crew of the DTC buses will be issued suitable instructions to follow the directions of hon'ble Supreme Court in letter and spirit. In case of failure to comply with the directions, they shall be liable for suitable disciplinary action as per Rules of the Corporation.
6	Suitable boards cautioning such act of eve-teasing be exhibited in all public places including precincts of educational institutions, bus stands, railway stations, cinema theatres, parties, beaches, public service vehicles, places of worship etc.	The directions are to be followed by exhibiting suitable caution in and outside the DTC buses at appropriate place.
7	Responsibility is also on the passers-by and on noticing such incident; they should also report the same to the nearest police station or to Women Helpline to save the victims from such crimes.	DTC already circulated Women Helpline number inside DTC Buses. Further, a circular may be issued for pasting Women helpline number in the new buses (low floor).  Training also imparted by an NGO (JAGORI) to our Drivers & Conductors in regard to the eveteasing in DTC buses.  A program to train the Trainers by JAGORI was also organized by DTC Trg. School so that our Instructors can impart training to our all employees during the refresher training program.

If approved, the C.G.M(Traffic) may be requested to issue necessary instructions in this regard in compliance of the directions of hon'ble Supreme Court as aforesaid.

(A.K.Srivastava) Dy.CGM (Law)

C.G.M.(Law)

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